



**United States Army  
Strategic Arms Reduction Treaty &  
Strategic Arms Reduction Treaty II  
Implementing Agent Charter**

**Headquarters, Department of the Army  
Office of the Deputy Chief of Staff for Operations and Plans  
The Pentagon  
Washington DC 20310-0430**

**May 1997**



DEPARTMENT OF THE ARMY  
OFFICE OF THE DEPUTY CHIEF OF STAFF FOR OPERATIONS AND PLANS  
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WASHINGTON DC 20310-0400

REPLY TO  
ATTENTION OF

DAMO-ODO (50b)

05 MAY 1997

MEMORANDUM FOR SEE DISTRIBUTION

SUBJECT: Letter of Promulgation

1. Enclosed is the Department of the Army Charter designating Headquarters, U.S. Army Space and Strategic Defense Command as the Army Implementing Agent for the Strategic Arms Reduction Treaty (START) and START II implementation. This Charter defines and establishes responsibilities for the execution of the Implementing Agent mission for the START and START II treaties.
2. This Charter is effective upon receipt.
3. Direct questions and comments concerning this Charter to HQDA, ODCSOPS, Operations and Contingency Plans Division (DAMO-ODO), MAJ Lee DSN 227-3265/9854, Commerical (703) 697-3265/9854.

ERIC K. SHINSEKI  
Lieutenant General, GS  
Deputy Chief of Staff for  
Operations and Plans

Encl  
as

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**CHARTER DESIGNATING HEADQUARTERS, U.S. ARMY SPACE AND STRATEGIC  
DEFENSE COMMAND AS ARMY IMPLEMENTING AGENT FOR THE STRATEGIC  
ARMS REDUCTION TREATY (START) AND START II IMPLEMENTATION**

1. **Purpose.** This Charter designates Headquarters, U.S. Army Space and Strategic Defense Command (HQ, SSDC) as the Army Implementing Agent for the Strategic Arms Reduction Treaty (START) and START II implementation. It prescribes responsibilities for the execution of the Implementing Agent mission. This Charter is UNCLASSIFIED.

2. **Applicability.** This Charter applies to all Army Major Commands (MACOMs), agencies, and activities in the Continental United States (CONUS) and Outside CONUS (OCONUS).

3. **Responsibilities.** HQ, SSDC is responsible for the implementation of all internal Army programs necessary for full implementation of START (Ref. 1, Annex A) and START II (Ref. 2, Annex A). As Implementing Agent (IA) for the Department of the Army (DA) for the implementation of START and START II, with the exception of missions, roles, and agreements specifically reserved by the Assistant Secretary of the Army for Installations, Logistics and Environment (ASA(I,L&E)) or ODCSOPS (Ref. 5, Annex A), HQ, SSDC will accomplish all actions necessary to ensure Army-wide implementation of START and START II. HQ, SSDC has authority to act on behalf of DA in the accomplishment of its IA duties with all Army MACOMs, agencies, and activities with regard to START and START II affected installations, equipment, or activities. Implementation includes all actions taken by the Army to prepare for and execute all START AND START II obligations, including:

a. Assisting the ARSTAF in developing and maintaining the Army's START Implementation & Compliance (I&C) Plan (responsible ARSTAF office is ODCSOPS, Chief, Operations and Contingency Plans Division, (DAMO-ODO)), education and training plans (responsible ARSTAF office is DAMO-ODO), and other plans required to implement START and START II.

b. Based on criteria developed in conjunction with the ARSTAF (responsible ARSTAF office is DAMO-ODO, with subject matter expertise provided by the Chief, Strategic Plans and Policy Division, ODCSOPS (DAMO-SSP)), and in coordination with affected Army MACOMs, preparing all inspectable Army facilities for on-site inspections, conducting periodic evaluations of the readiness of those facilities, assisting in the readiness evaluation of START activities assigned to other MACOMs, and reporting the status of implementation readiness to the ARSTAF, and through the ARSTAF to ASA(I,L&E).

c. In conjunction with the ARSTAF (responsible ARSTAF office is DAMO-ODO), developing START and START II-required data bases and data notification systems, preparing START and START II-required data exchanges, notifications, and reports, and providing the reports to the ARSTAF.

d. In conjunction with the ARSTAF (responsible ARSTAF office is DAMO-ODO), developing and testing inspection notification procedures and reporting formats.

e. In conjunction with the ARSTAF (responsible ARSTAF office is DAMO-ODO), identifying requirements and developing programs for training personnel to implement START and START II. HQ, TRADOC, as the supporting MACOM, will provide training development and training assistance. Specific training requirements are contained in Ref. 5, Annex A.

f. Providing implementation expertise to the ARSTAF (responsible ARSTAF office is DAMO-SSP) and ASA(I,L&E) during policy formulation, negotiations, and participation in the OSD-directed Implementation Working Group (IWG) process.

g. In coordination with the ARSTAF (responsible ARSTAF office is DAMO-ODO), planning, programming, budgeting, and executing funding for all implementation activities associated with START and START II (see para. 4.b.).

h. All aspects of preparing for and hosting on-site inspections.

i. Developing and managing a START Accountable Item (SAI) accounting and tracking system to ensure the accuracy of compliance reporting.

j. Providing guidance and assisting Army MACOMs, agencies, and activities to maintain Army facilities and programs within START and START II limits and reporting the compliance status of those facilities and programs to the ARSTAF (responsible ARSTAF office is DAMO-ODO).

k. Certifying Army compliance with START and START II to the ARSTAF (DAMO-ODO) on an annual basis.

l. Other actions required to implement START and START II.

#### **4. Coordinating instructions.**

a. Direct Coordination. HQ, SSDC is authorized direct coordination with the ARSTAF, Army MACOMs, activities, and agencies, and non-Army agencies (e.g., the On-Site Inspection Agency and the Defense Special Weapons Agency) in the execution of this Charter.

b. Resource Management. HQ, SSDC will execute total Planning, Programming, Budgeting, and Execution System (PPBES) responsibility for all funds and manpower provided or required for performance of approved implementation activities. HQDA, DAMO-ODO retains primary responsibility for resource management of START and START II implementation, Management Decision Package (MDEP) definition, presentation, and defense. Separate Army activities, other Army MACOMs, agencies, and activities will identify and budget for START and START II implementation requirements within their commands and will forward same to the IA for review and consolidation. Arms control funds will not be obligated for non-arms control program use without prior coordination with HQDA, DAMO-ODO.

c. Department of the Army MACOMs, agencies, and activities will assist HQ, SSDC in the execution of this Charter. MACOM Commanders will coordinate with the Army START and START II IA to ensure that command or theater specific implementation plans do not contravene this Charter or Army implementation and compliance plans and policies.

**5. Implementing Agent Charter Review.** This Charter will be reviewed and updated, as required, or on an annual basis by HQDA, ODCSOPS (DAMO-ODO) and HQ, SSDC to ensure it remains current and comprehensive.

Annexes:

- A - References
- B - Acronyms
- C - Definitions

## ANNEX A

### REFERENCES

1. Treaty between the United States of America and the Union of Soviet Socialist Republics on the Reduction and Limitation of Strategic Offensive Arms (START), dated July 31, 1991.
2. Treaty between the United States of America and the Russian Federation on Further Reduction and Limitation of Strategic Offensive Arms (START II), dated January 3, 1993.
3. Department of Defense (DoD) Directive 2060.1, "Implementation of, and Compliance with, Arms Control Agreements," dated July 31, 1992.
4. United States Army Strategic Arms Reduction Treaty (START) Implementation and Compliance Plan (ICP), dated 25 February 1993.
5. Headquarters, Department of the Army (HQDA) Strategic Arms Reduction Treaty and Strategic Arms Reduction Treaty II Implementation and Compliance Plan (Draft), dated December 1996.

## **ANNEX B**

### **ACRONYMS**

1. ARSTAF	Army Staff
2. ASA (I,L&E)	Assistant Secretary of the Army (Installations, Logistics and Environment)
3. CONUS	Continental United States
4. DA	Department of the Army
5. DAMO-OD	Director for Operations, Readiness and Mobilization
6. DAMO-ODO	Chief, Operations and Contingency Plans Division
7. DAMO-SSP	Chief, Strategic Plans and Policy Division
8. DoD	Department of Defense
9. EIF	Entry into Force
10. HQDA	Headquarters, Department of the Army
11. HQ, SSSDC	Headquarters, U.S. Army Space and Strategic Defense Command
12. IA	Implementing Agent
13. IAW	In accordance with
14. I&C	Implementation and Compliance
15. IWG	Implementation Working Group
16. MACOM	Major Command
17. MDEP	Management Decision Package
18. OCONUS	Outside the Continental United States

19. ODCSOPS	Office of the Deputy Chief of Staff, Operations and Plans
20. OMA	Operations and Maintenance, Army
21. OSD	Office of the Secretary of Defense
22. PPBES	Planning, Programming, Budgeting and Execution System
23. RD&A	Research, Development, and Acquisition
24. START	Strategic Arms Reduction Treaty
25. START II	Strategic Arms Reduction Treaty II
26. SAI	START Accountable Item
27. USG	United States Government

## ANNEX C

### DEFINITIONS

1. Compliance. Compliance is a process which assures existing and future Army programs and activities legally and technically comply with the terms of START and START II. START and START II includes executing the I&C plan, reporting treaty-required data and information, and making treaty-required notifications.

2. Education and Training. Education and training is the process that keeps the Army's leadership informed of START and START II policy and negotiations as they develop and that explains the intent, effects, and I&C requirements of START and START II to soldiers at all levels. START and START II education and training includes all tasks and actions required to develop and execute START and START II related education and training plans (developed during the I&C planning phase), to select and disseminate START and START II information to the Army leadership and the field, and to incorporate feedback.

3. Implementation and Compliance Planning. Implementation and compliance planning is the process which ensures the Army is prepared to implement and comply with START and START II upon EIF. START and START II I&C planning includes all tasks and actions taken to refine resource allocation planning as treaty or agreement requirements are identified and to prepare I&C, notification, and education and training plans.

4. Implementation. Implementation includes all tasks and actions taken by the Army to prepare for and undertake obligations under START and START II. START and START II implementation includes preparing military and contractor facilities for implementation activities, receiving inspections or visits, and destruction, elimination, and conversion of equipment (arms control devices).

5. Negotiation Support. Negotiation support is provided by the Army to the USG negotiating team prior to treaty ratification and EIF, and ensures Army interests are considered in the negotiation process. START and START II negotiation support includes all tasks and actions taken to monitor ongoing negotiations, interpret draft treaty texts, respond to negotiation requirements and Joint Staff, OSD, or interagency requests, and manage site diagram and maintain treaty memorandum of understanding (MOU), as required.

6. Policy Analysis and Development. Policy analysis and development is the process of identifying and protecting Army equities affected by START and START II. START and START II policy analysis and development includes all tasks and actions taken to assess Army interests, identify existing policy precedents, determine the effects of negotiating positions, develop or propose modifications to policies and negotiating positions, and, once approved, to distribute the policy.

7. Policy and Program Oversight. Policy and program oversight is the process of identifying Army interests and of providing policy guidance for the implementation of and compliance with arms control treaties and agreements, IAW DoD and USG I&C policies and plans. Policy oversight includes reviewing and approving recommendations for modifications to internal Army I&C plans and policies and negotiating positions, and reviewing and forwarding policy recommendations for DoD and USG I&C plans and policies and negotiating positions.

8. Post-Ratification Policy Development and Negotiation Support. Post-ratification policy development and negotiation support is the continuous process of assessing Army interests during the implementation of START and START II, the development of policies to further or protect those interests, and the translation of those policies into recommended negotiating positions during negotiations or discussions in the treaty implementing body. The process may include direct participation by Army representations in the negotiations or input by the Army to the Joint Staff or OSD for inclusion in the USG negotiating position.

9. Program Management. Arms control program management comprises those actions and activities that ensure effective Army participation in the USG and DoD arms control process, through continuous review, periodic assessment, and routine reporting to the senior Army leadership of Army arms control policy, planning, implementation, compliance, resource management, and education and training activities. START and START II program management tasks and actions include: ensuring continuity among policy, implementation, compliance, and resource allocation for each agreement and among all agreements; seeking cross-treaty synergies; providing management oversight of activities relative to each agreement; ensuring sufficient manpower and fiscal resources are allocated; and, providing compliance certification, as directed.

10. Ratification Support. Ratification support is provided by the Army during the USG ratification process to assist government officials and the public in their understanding of the treaty or agreement. START and START II ratification support includes all actions to support Army, OSD, and interagency officials' requests for Congressional testimony or public speeches.

11 Research, Development and Acquisition (RD&A) Oversight. Research, development, and acquisition (RD&A) oversight is the process of incorporating arms control considerations throughout the RD&A process. START and START II RD&A oversight includes: establishing and operating a compliance review process, as necessary; analyzing RD&A resource requirements; and, identifying requirements for inspection, verification, destruction, elimination, and conversion of equipment and required arms control devices.

12. Resource Management. Resource management is the direction, guidance, and control of financial and other resources (manpower, equipment, etc.) throughout the treaty or agreement life cycle. START and START II resource management includes: issuing funding guidance within the ARSTAF and to the MACOMs; identifying resource requirements; acquiring resources to satisfy those requirements; allocating dollar and manpower resources according to established policy priorities; accounting for resources during the program, budget, and execution cycles of the PPBES; and, monitoring and analyzing financial execution for START and START II.



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